

The Short Story

- Tax Reform Act of 1986
 - Included tax incentives for affordable housing
 - Major incentive = LIHTC
- IRS apportions LIHTC's to state allocating agencies
 - 2012: \$2.20 per capita
 - = \$1.75 (2003) + annual inflation



The Short Story (cont.)

- State allocating agencies adopt Qualified Allocation Plans (QAP)
 - Guidelines for allocating credit
- TCAC is CA's allocating agency
 - Developers apply to TCAC for credits
 - TCAC monitors projects for 55-year compliance period (per IRC Sec. 42)



The Short Story (cont.)

- Developers market credits to investors
 - Annual credits offset taxes otherwise owed each year for a 10-year period
- Cash paid for credits is equity to help build project
 - Fills gap between TDC and other financing (e.g. bank loans, public agency loans, & grants)



How it works (in brief)

- Section 42 of Internal Revenue Code (IRC) with major revisions through HR 3221 adopted into law July 08.
- LIHTC's = tax <u>incentive</u> (tax shelter)
 - Provides <u>credit</u> against taxes due from owners of newly constructed or rehabilitated low- income housing
 - Must meet federal eligibility guidelines
- Most credits allocated in competitive process by each state

How it works (in brief)

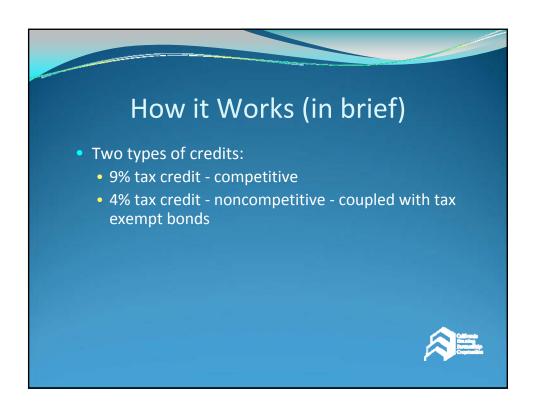
- Amount of credits varies by project
 - Depends on several factors, including:
 - Construction and construction-related costs
 a.k.a. "Eligible Basis"
 - % of eligible units
 - % of project used for affordable housing
- LIHTC equity investments can provide up to 70% of TDC; may be less

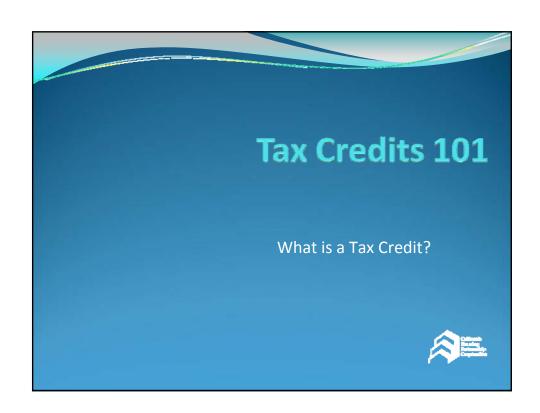


How it works (in brief)

- Projects owned by limited partnerships (in CA)
- Investor receives credits for 10-year tax credit delivery period
- Typically owns project for 15-year initial compliance period







Tax Credit vs. Tax Deduction

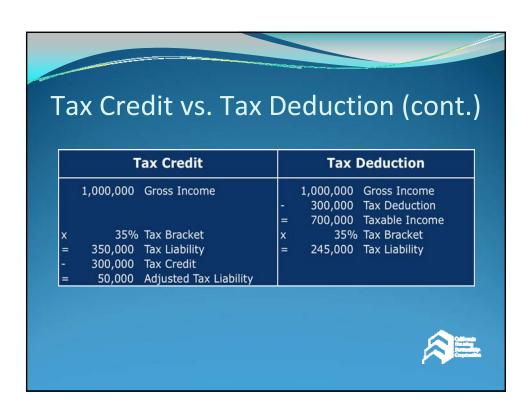
- Tax Credit = \$1 for \$1 reduction of taxes owed
 - Examples include:
 - Low Income Housing Tax Credit
 - New Market Tax Credit
 - Business Energy Tax Credit (photovoltaic technology)
 - Earned Income Tax Credit
 - Child Care Tax Credit
 - Higher Education Tax Credit



Tax Credit vs. Tax Deduction (cont.)

- Tax deduction = reduction in taxable income
 - Examples for investment property include:
 - Mortgage interest
 - Real estate taxes
 - Operating expenses
 - Depreciation







Eligible Projects

- Per Sec. 42 (Federal), must meet basic criteria
 - Non-transient rental housing (includes SRO's)
 - Residents' income <= 60% of area median income
 - New construction, substantial rehab, and/or acquisition/rehab (limited situations)
- For 9% credits, TCAC (State) specifies types of eligible projects
 - Large family
 - Senior
 - Special needs
 - Single room occupancy hotels (SRO's)
 - "At-risk"



Ineligible Projects

- Owner-occupied buildings
- Employer-provided housing
- Nursing homes
- Retirement Homes
- Life care facilities
- Hospitals
- Dormitories
- Mobile Home Parks



Affordability

- Guidelines apply to incomes and rents
- Minimum Federal Guidelines
 - 20% units at 50% AMI OR
 - 40% units at 60% AMI
- TCAC (State) Guidelines 9% Credits
 - Based on competitive scoring table
 - For max points (most project types):
 - Most units at 40%, 45%, & 50% AMI AND
 - At least 10% units at 30% AMI



Affordability Term

- Federal
 - 15-year initial compliance period
 - 30-year extended compliance period
- State of California
 - 9% (competitive) credits: 55 years
 - 4% (noncompetitive) credits: 30 years*

*55 years if request higher basis limit



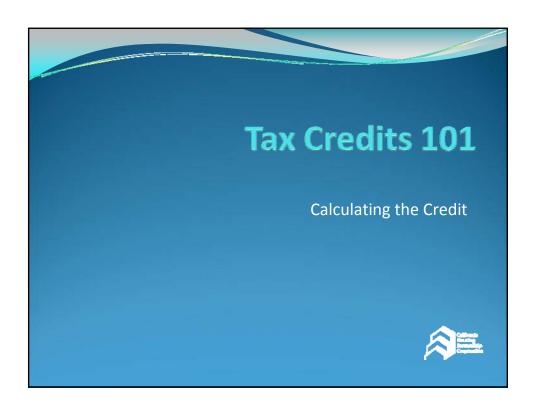
Gross Rent Limitation

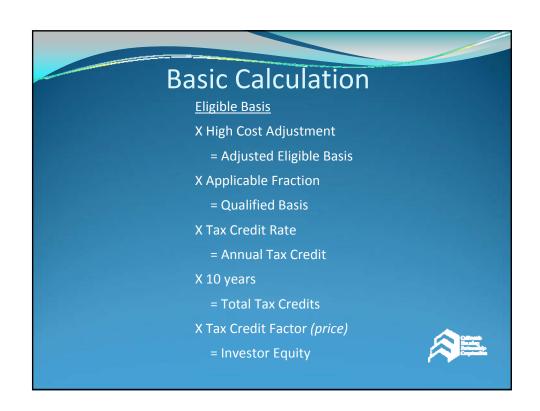
- Rent ≤ 30% of income (per unit type) based on 1.5 persons per bedroom
- Gross rents include utility allowance
 - Gross rents provided by TCAC
 - Utility allowances: Housing Authority or CUAC method
 - TCAC requires one recertification at first year anniversary
 - No annual recertification for 100% low-income projects thereafter

Increases in Household Income

- Unit meets income target if tenant income increases up to 40% above ceiling
- > 40% increase, tenant no longer "low income" but can stay
 - Unit still qualifies for LIHTC
- "Next Available Unit" rule (mixed-income projects)





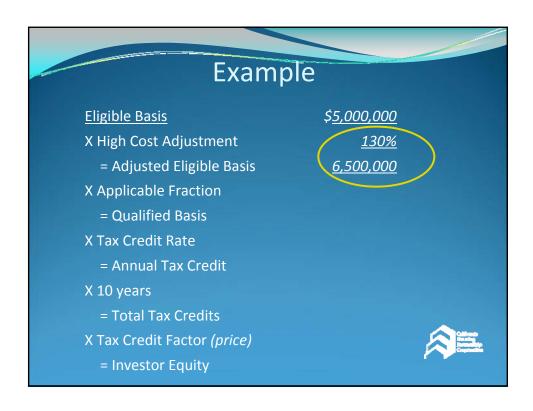






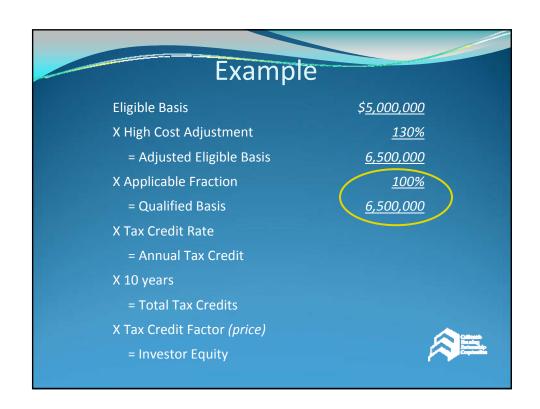




















Example	
Eligible Basis	\$ <u>5,000,000</u>
X High Cost Adjustment	<u>130%</u>
= Adjusted Eligible Basis	<u>6,500,000</u>
X Applicable Fraction	<u>100%</u>
= Qualified Basis	<u>6,500,000</u>
X Tax Credit Rate	<u>9.00%</u>
= Annual Tax Credit	<u>585,000</u>
X 10 years	<u>10</u>
= Total Tax Credits	<u>5,850,000</u>
X Tax Credit Factor (price)	
= Investor Equity	F







Factors that Affect Amount of Tax Credits

- Amount of tax credit eligible basis
- Location in DDA/QCT (130% basis boost)
- California State Tax Credit eligibility
- % tax credit-eligible units



Factors that Affect Amount of Tax Credits (cont.)

- % of project used as affordable housing
- Actual tax credit rate
- Sources of funds (tainted money)
- Threshold basis limits



Threshold Basis Limits

- TCAC's method of cost control
- Starting in 2008, limits based on TCAC internal cost data
 - Adjusted for geographic area & unit size
 - Adjusted by type of credit
 - Base limits for 4% credit projects higher than limits for 9% credit



Threshold Basis Limits (cont.)

- Upward adjustments in certain cases:
 - Prevailing Wage/Davis Bacon (20%)
 - Parking constructed beneath building (7%)
 - Child care facilities with programs (2%)
 - 100% special needs units (2%)
 - Elevator service to 95% of upper floor units (10%)
 - Above increases limited to 39% total
 - Energy / resource efficiency / air quality (up to 10%)

Threshold Basis Limits (cont.)

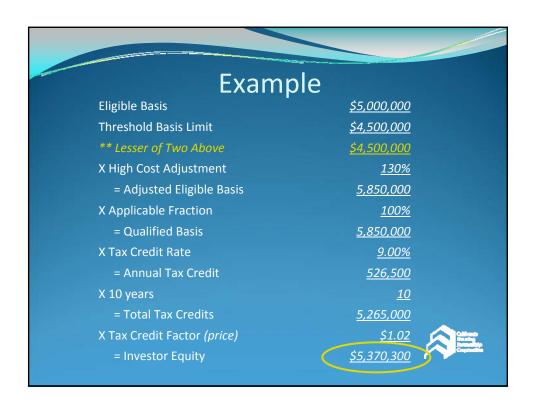
- Other upward adjustments
 - Development Impact Fees
 - Add amount of fees to basis limit
 Park, school, flood control fees, etc.
 - Does not include permit & plan check fees
 - Environmental mitigation & seismic upgrading: lesser of 15% OR actual cost

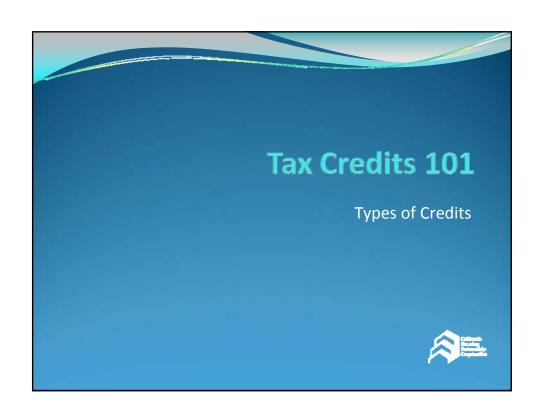


Threshold Basis Limits (cont.)

- Boosts for 4%/Bond Projects w/55 year affordability
 - 1% for each 1% of units targeted between 36% & 50% AMI
 - 2% for each 1% of units targeted ≤ 35%
 AMI







Credit Rates (9% vs. 4%) • 9% Tax Credit = 70% Present Value (of 10-yr stream of credits) • 4% Tax Credit = 30% Present Value (of 10-yr stream of credits)

Monthly Credit Rate Changes • IRS publishes credit rates monthly • Use 9% rate for projects PIS prior to 12/31/13 (only acq/rehabs) • Formula based on AFR (derived from T-Bills) • Credit rate available online http://www.nowroccom/low.tricome_tousins/facts_floures/

Credit Rate: 12-Month History

- 9% credit 7.42% to 7.78%
- 4% credit 3.18% to 3.33%
- Rate set prior to **OR** at completion (PIS)
 - If prior to...
 - Carryover Allocation (9% projects)
 - Month of Bond Issuance (4% projects)



9% vs. 4% Credits

- 9% Competitive
 - Compete through TCAC (highly competitive)
 - Generates large amounts of credits & equity
 - Reduced by certain federal grants
 - State allocations based on per capita formula



9% vs. 4% Credits

- 4% Non-Competitive
 - Requires allocation of tax-exempt bonds from CA Debt Limit Allocation Committee (CDLAC)
 - Available from TCAC w/o competing (subject to meeting threshold requirements)
 - No state volume cap on credits
 - Generates lower credits & equity
 - Not reduced by federal subsidies



Credit Rates & Project Type • New Construction • Acquisition/Rehabilitatio n

New Construction

- Competitive 9% credit for constructionrelated costs
- If tax-exempt bonds, non-competitive 4% credit for construction-related costs



Acquisition/Rehabilitation

- Competitive credit:
 - Competitive 9% credit (substantial rehabrelated costs)
 - Competitive 4% credit (building acquisition cost in certain cases)
- If tax-exempt bonds:
 - Non-competitive 4% credit (substantial rehabrelated costs)
 - Non-competitive 4% credit (building acquisition cost in certain cases)



10-Year Rule

- No 4% acq credits if ownership changed in past 10 years
 - Includes sales and transfers of interest
 - Exceptions for foreclosures, government purchases, or projects substantially financed by federal or state housing programs
- Consult tax attorney early (i.e., BEFORE acquiring building)

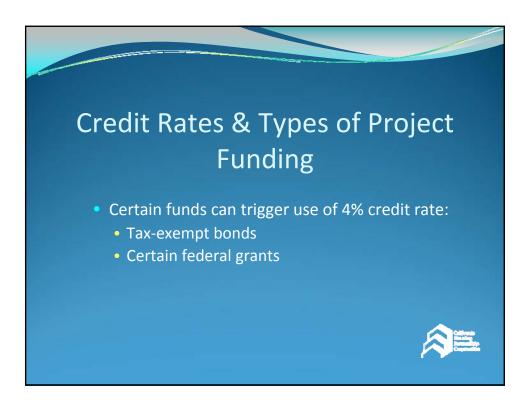
Substantial Rehabilitation

Federal Requirement

Rehab-related expenditures are GREATER OF:

- \$6,000 per tax credit unit (to be adjusted for inflation annually after 2010); OR
- 20% of acquisition basis (i.e., cost of building + related costs excluding land)

Note: TCAC and CDLAC impose additional rehab expenditure requirements





CA State Tax Credits

- California program augments Federal credits
 - Cannot be used alone
 - Orig. for projects ineligible for 130% boost
 - Now available by request
- Eligibility (any of criteria below)
 - Not located in DDA or QCT, or
 - Applicant's election



CA State Tax Credits (cont.)

- CA State credits available for
 - Construction-related eligible basis
 - At-risk only: Acquisition-related eligible basis
- Most CA state credits used with 9% projects
- 15% of CA state credits can be used for 4% projects if certain TCAC criteria are met, but competitive
- Pricing
 - Investor must have CA tax liability

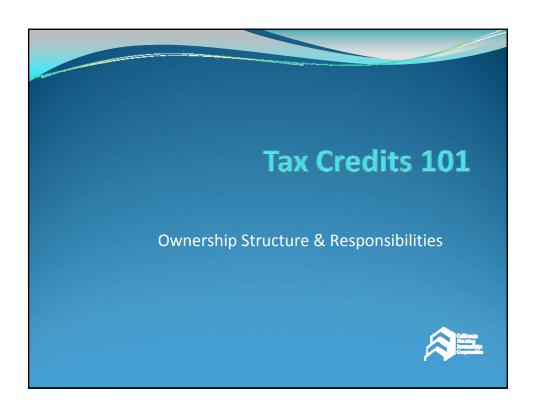


CA State Tax Credits (cont.)

- Calculating
 - 30% credit rate for construction basis
 - 13% credit rate for acquisition basis (At-Risk only)
 - Delivered over **4** years
 - First 3 years: credit rate for Federal credits
 - Fourth year: 13% or 30% minus sum of credit rates from years 1-3



CA State Tax Credits (cont.) Example: **Qualified Basis Amount** 1,000,000 State Credit Rate <u>x 30%</u> **Total State Credit** 300,000 **Qualified Basis Amount** 1,000,000 **Federal Credit Rate** x 9% Annual Credit (Yrs 1-3) 90,000 For 3 years <u>x 3</u> Total for first 3 years 270,000 Total State Credit (from Above) 300,000 Remaining Credit for year 4 30,000









GP LP Unlimited liability (except Liabilities limited to non-recourse debt) equity investment No role in Often develops the development project Syndicator will receive Receives fees for services (e.g., developer fee, fees; net equity pay-in partnership management takes these fees into account. May charge fee) asset mgt fee



Who are Investors?

- Investors are corporations or pools of corporations
- Direct Investors
 - Union Bank, US Bank, BofA, Wells Fargo
- Non-profit Syndicators
 - National Equity Fund, Enterprise Social Investment Corporation, Merritt Community Capital
- For-profit Syndicators
 - Alliant, Raymond James, Redstone, RBC, Hudson Housing Capital, Boston Financial, Centerline



Investor Pricing

- Investor motivated by tax credits and tax losses (collectively, "tax benefits")
- Pricing based on investor's Internal Rate of Return (IRR), which takes into account
 - timing of equity pay-ins
 - 15-year stream of tax benefits

Note: tax benefits include credits and other "tax losses" from the real estate investment

- Pricing expressed as "Cents on the Dollar" of tax credits
 - i.e., equity as % of total tax credits







Three Ways to Get Credits

- 4% Credits (Non-Competitive Allocations)
 - For projects financed with tax-exempt bonds
 - 4% credit on acquisition and construction related basis
 - Guaranteed allocation if requirements met
- 9% Credits (Competitive Allocations)
 - 9% credit on construction basis with or without 4% credit on acquisition basis
 - California Credit
 - Limited amount of credit, must compete



Ways to Get Credits (cont'd)

- 4% Credits with State Credits (Competitive Allocations)
 - For projects with tax exempt bonds
 - 4% credit on acquisition and construction related basis
 - State credit for construction related basis (acquisition related basis only if meets at-risk definition)
 - Submit application in same funding rounds as 9% application funding rounds



Threshold Requirements for all applications

- Housing need and demand
 - Substantiated by market study, rents must be at least 10% below market
- Site control
- Local approvals and zoning
- Financial feasibility
- Sponsor characteristics
- Minimum construction standards



TCAC Underwriting & Feasibility Criteria

- Developer fee limits
 - · Generally limited to lesser of
 - Up to \$2,000,000 (up to \$1.4M allowed in basis) for competitive or \$2,500,000 for noncompetitive
 - Up to 15% construction basis + 5% acq. basis
- Construction contract limits
 - General Conditions + Overhead & Profit cannot exceed 14% of construction cost (excluding insurance)
- Minimum operating expenses
 - Matrix of housing type, location, elevator/nonelevator



TCAC Underwriting & Feasibility Criteria (cont.)

- Annual Replacement reserve
 - \$250 pupa New construction & senior projects
 - \$300 pupa Other projects
- Capitalized operating reserve
 - 3 months debt service plus expenses
- Trending assumptions
 - 2.5% income
 - 3.5% expenses
 - 2.0% property taxes



TCAC Underwriting & Feasibility Criteria (cont.)

- Property Tax
 - 1% of Replacement Value unless eligible for Welfare Exemption
- Vacancy Rates
 - 5% Large Family, Senior, and At-Risk
 - 10% SROs and Special Needs
- Loan Terms
 - Rate, term, DCR supported
 - Minimum DCR = 1.15 (can be less if HUD, CalHFA, or RHS loan)

TCAC Underwriting & Feasibility Criteria (cont.)

- Variable interest rate permanent Loans
 - Underwritten at ceiling
- Maximum cash flow after debt service
 - For first 3 years, higher of
 - 25% annual debt service
 - 8% gross residential income
 - Can be higher, if necessary to maintain feasibility for 15 years
- Residential vs. commercial income/expenses



• Each must be independent

Additional Requirements for 4% Credit (non-competitive) apps

- Minimum of 50% of basis plus land must be financed with tax-exempt bonds (50% test)
- Must have received bond allocation from California Debt Limit Allocation Committee (CDLAC)
- For rehabs, must have minimum \$10,000 hard cost per unit



9% Credits (Competitive Allocations) Additional threshold requirements The allocation system 2012 point system & tie breakers Fees and timeline

Additional Threshold Requirements (9% Credits/competitive apps)

- Deferred-payment financing, grants, subsidies must be committed
- Project size limits
 - Rural 80 units
 - Others 150 units
 - Rehab no limit
 - Waivers for Rural projects near urban centers, urban Hope VI & large neighborhood revitalization projects
- \$20,000 minimum rehab cost
 - \$10,000 for at-risk projects



Additional Threshold Requirements (cont.)

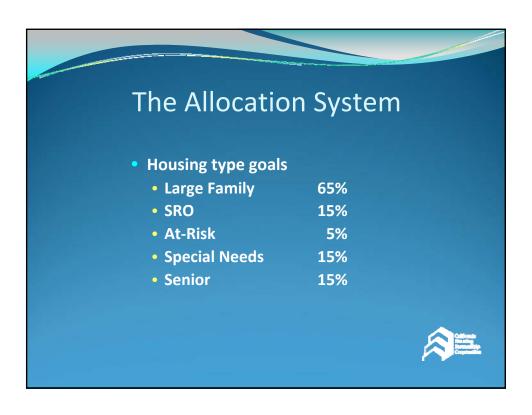
- Must be one of five housing types:
 - Large Family—at least 30% three bedroom or larger units
 - SRO—average targeted income 40% AMI or below, 90% of units cannot have separate bedrooms
 - Special Needs—average targeted income 40% AMI or below, at least 50% of units need to serve a special needs population

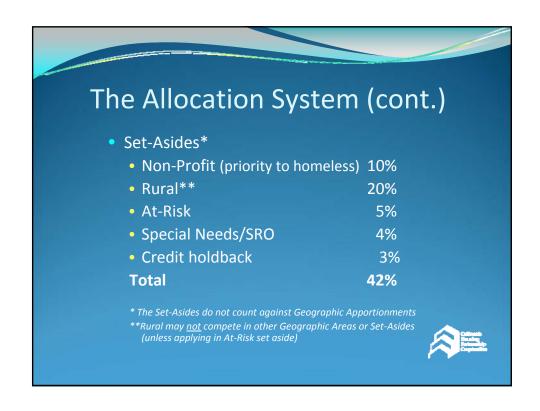


Additional Threshold Requirements (cont.)

- Senior—all units restricted to seniors (55+)
- At-Risk—existing federally subsidized project at risk of converting to market rate
- Housing types have additional requirements
 - Required amenities
 - Unit sizes
 - Tenant services
 - Leveraging







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The Allocation System (cont.)		
 Geographic Apportionments 	(by County)	
 Los Angeles County 	33%	
Central Region	10%	
 North & East Bay Region 	10%	
San Diego County	10%	
 Inland Empire Region 	8%	
Orange County	8%	
 South & West Bay Region 	6%	
Capital & Northern Region	6%	
 Central Coast Region 	5%	
San Francisco County	4%	



Tie Breakers

- 1st Housing type
 - Next project with same score but unmet housing type
- 2nd Sum of following two ratios:
 - Committed Permanent Public Funds/TDC
 - [One minus (Unadjusted Eligible Basis/TDC)] divided by three
 - Highest ratio wins



High Cost Projects

- High Cost if project's eligible basis exceeds adjusted Threshold Basis Limit by 30%
- Next steps
 - High Cost projects not recommended for an allocation
 - Sponsor may appeal to CTCAC at a public hearing with local funding representative
 - Must justify reasons for high cost
 - Explain why an allocation would be sound public policy



TCAC Fees for 9% Credits

- Application Fee
 - \$2,000 non-refundable cashier's check OR
 - \$1,000 if Local Reviewing Agency waives its share
- Reservation Fees
 - 4% of annual federal credit Performance Deposit (refundable/applied to monitoring fee)
 - 4% of annual federal credit Allocation Fee
- Monitoring Fee
 - \$410/TCAC unit Monitoring Fee

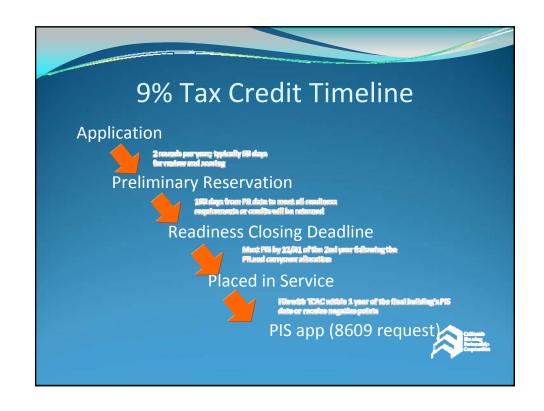


Allocation Timeline

- Assess tax credit feasibility/assemble experienced development team
- Obtain a reservation of tax credits in year 1
 - Pay TCAC app. fee & reservation fee
- Select investor & form final limited partnership
- Submit investor Letter of Interest (LOI) within 90 days if full "Readiness to Proceed" points received







Application Competitive application 2 rounds per year usually around March

- July
- Non-competitive allocations must still submit application
- App's considered at monthly meetings
- CDLAC application must be submitted first or concurrent

Preliminary Reservation

- Awarded 2-3 months after application
- Within 20 days of award, <u>performance</u> <u>deposit</u> (allocation fee for 4% applications) due
 - If competitively awarded: 4% of annual federal credit reserved
 - Bond projects: 1% of federal credit reserved
 - Potentially refundable (allocation fee not refundable)



Carryover Allocation (9%/Competitive only)

- If not Placed In Service and 8609s not issued in same year as preliminary reservation, <u>must receive</u> <u>carryover allocation</u>
 - N/A for 4%/bond projects
- Must meet "10% test"
 - Incur 10% of sum of land + total eligible basis anticipated upon completion
 - Within 1 year of the carryover date, i.e., by October of year following preliminary reservation



Placed in Service

- Occurs when "placed in service"-- i.e. suitable for occupancy
 - If 9%, must meet PIS within 24 months of carryover
 - New Construction PIS at C of O or temporary C of O
 - Acquisition/Rehabilitation PIS more flexible can choose anytime after minimum rehab test is met



Placed in Service (cont.)

- IRS 8609 forms issued
 - 8609's allocate annual credits
- TCAC compliance monitoring fee due
 - \$410/low-income unit
 - Performance deposit refund applied to fee
- TCAC regulatory agreement executed and recorded



Timeline and Fees: Differences for 4% (Non-Competitive) Apps

- Allocations made monthly
- Reservation fee is 1% of annual credit, no performance deposit
- No carryover requirement
- No 180 day readiness requirement, but will have bond closing deadline, which is 90-130 days from CDLAC award
- No placed in service deadline requirement, but must submit PIS package to TCAC within 1 year of the final building PIS date





Planning Ahead for Application Requirements

- Minimum threshold requirements
 - Site control
 - Enforceable financing commitments
 - Local approvals and zoning
 - Sponsor characteristics
 - Deferred-payment financing, grants, subsidies



Planning Ahead for Competitiveness

- Point categories that require advanced planning:
 - Readiness to Proceed
 - Sustainable Building Methods
 - Site & Service Amenities



Readiness to Proceed • Required at time of application: • Enforceable commitments for all construction financing • Site plan approval and necessary environmental review clearance to begin construction • Public approvals (except building permit) • Design review approval • Must commence construction within 180 days of reservation



